STATE OF IOWA  
BEFORE THE IOWA UTILITIES BOARD  

IN RE: DOCKET NO. HLP-2021-0001  
SUMMIT CARBON SOLUTIONS, LLC  

PETITION TO INTERVENE  

COMES NOW the Board of Supervisors for the County of Hardin, State of Iowa, by and through the undersigned Hardin County Attorney, pursuant to IAC 199-7.13, and for this Petition to Intervene, states:

1. Hardin County, Iowa, is primarily an agricultural county, with unique natural resources. It is also the home of an ethanol plant.

2. The proposed Summit pipeline will pass through Hardin County, Iowa, intersecting forty (40) Hardin County farm-to-market roadways.

3. The proposed Summit pipeline will pass through several drainage districts in Hardin County. See the attached map labeled “Attachment A”.

4. The proposed Summit pipeline will pass through several waterways in Hardin County, including the Iowa River and major contributary waterways, and the adjacent county-managed wildlife areas, known locally as the “Hardin County Greenbelt”. See the attached map labeled “Attachment B”.

5. The power of a county is vested in its board of supervisors under Iowa Code section 331.301(2).

6. The Board of Supervisors of the County of Hardin, State of Iowa, is granted authority under Iowa Code section 331.301(1) to “exercise any power and perform any function it
deems appropriate to protect and preserve the rights, privileges, and property of the
county or of its residents, and to preserve and improve the peace, safety, health, welfare
comfort, and convenience of its residents”.

7. Pursuant to Iowa Code section 486.1, the supervisors of Hardin County, Iowa, “shall
have jurisdiction, power, and authority” over the drainage districts of Hardin County,
Iowa, except those that elected to establish private trustees. Iowa Code section 468.186
provides in part, that when “any person proposes to construct a pipeline . . . on, over,
across, or beneath the right-of-way of any drainage or levee district, such person shall,
before beginning construction, obtain from the drainage or levee district an easement to
cross the district’s right-of-way.” In addition to other provisions under Iowa Code
Chapter 468, section 468.186(1) expressly vests in the Hardin County Board of
Supervisors, plenary authority to impose “such additional conditions as they deem
necessary”.

8. To obtain an easement to construct a pipeline through drainage districts in Hardin
County, a person must obtain a construction permit. A copy of the current permit
requirements is attached hereto as “Attachment C”.

9. As noted in IAC 199-7.13(4), the consumer advocate’s role is not to be interpreted as
representing every potential interest in the proceeding.

10. The aforementioned unique interests and perspectives of Hardin County, Iowa, are better
protected through intervention by the Hardin County Board of Supervisors.

11. The Hardin County Board of Supervisors, through the county engineer, drainage clerk
and drainage engineer, and the county conservation director, also are in a unique position
to assist in the development of a sound record on issues that arise. Hardin County also
has several county commissions, such as its commission on pioneer cemeteries, that should be consulted to avoid or mitigate damage to unique features of the county.

12. Decisions of the Iowa Utility Board regarding the requested permit and eminent domain will directly impact the availability and maintenance of Hardin County’s farm-to-market roadways, critical drainage district infrastructure, natural resources and the residents of Hardin County, Iowa.

13. Regarding the material allegations asserted in the petition filed by Summit Carbon Solutions, LLC, the Hardin County Board of Supervisors states:

a. Section I of the petition for hazardous liquid pipeline permit (hereinafter “petition”) is admitted.

b. Section II of the petition is admitted only to the extent it is a general description of the project related to Hardin County, Iowa. All other claims are denied for lack of information.

c. Section III of the petition is admitted only to the extent it is a general description of the project related to Hardin County, Iowa. All other claims are denied for lack of information.

d. Section IV of the petition is admitted only to the extent it is a general description of the project related to Hardin County, Iowa. All other claims are denied for lack of information.

e. Section V of the petition is admitted.

f. Section VI of the petition is admitted only to the extent it is a general description of the project related to Hardin County, Iowa. The necessity of, and specific derivative benefits to be derived from, the proposed pipeline are denied for lack of information.
g. Section VII of the petition is admitted only to the extent it is a general description of the project related to Hardin County, Iowa. All other claims are denied for lack of information.

h. Section VIII of the petition is admitted only to the extent it is a general description of the project related to Hardin County, Iowa. All other claims are denied for lack of information.

i. Section IX is not a material fact allegation and therefore is neither admitted nor denied.

j. Section X is a statement of intent, not a material fact allegation, and therefore is neither admitted nor denied. Intervenor hereby states that there are local ordinances and permits that must be adhered to.

k. Section XI (request for eminent domain) is resisted as to Hardin County’s interest in real property, and as to interests in real property held by residents of Hardin County, Iowa.

l. Section XII is denied for lack of knowledge.

m. Section XIII is denied for lack of knowledge. Intervenor hereby states that there are additional laws and local ordinances and permits that must be adhered to as it relates to the project in Hardin County.

14. If the petition to intervene is granted, the Board of Supervisors reserves the right to participate through filing of pleadings and briefs, providing exhibits and potential testimony at various stages of the proceedings, as well as the option to provide oral argument.
15. The Hardin County Board of Supervisors approved this petition to intervene by majority vote, and have authorized the undersigned member of the Board to execute this petition and have authorized the Hardin County Attorney to appear on behalf of the Hardin County Board of Supervisors in these proceedings.

WHEREFORE, the Hardin County Board of Supervisors prays this petition to intervene be granted.

Board of Supervisors, Hardin County, Iowa

BY:  /s/ BJ Hoffman
     BJ Hoffman, Board Chair

/s/ Darrell G. Meyer
Hardin County Attorney
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Eldora, Iowa 50627
641-939-8118
dmeyer@hardincountyia.gov
ATTORNEY FOR INTERVENOR
HARDIN COUNTY
DRAINAGE DISTRICT
UTILITY PERMIT APPLICATION

Applicant:

Company Name

Address

City  State  Zip

Applicant Contact:

Name  Phone

Email

Utility Type:

Drainage District(s) Crossed:

Facilities Crossed (specific tile, open ditch):

Description of Work:

(Location plan of proposed utility must be attached)

Pursuant to Code of Iowa Section 468.186, approval is hereby requested for the right, privilege and authority to construct, operate and maintain utilities on, over, across or beneath established Hardin County Drainage Districts, subject to the attached Requirements for Construction On, Over, Across or Beneath Established Drainage District. Failure to comply with said requirements shall be ground for revocation of the permit by the Hardin County Board of Supervisors.

Applicant Signature

Date

Submit Form and Location Plan To:

Hardin County Auditor’s Office
Attn: Drainage Clerk
1215 Edgington Ave, Suite 1
Eldora, IA 50627
Fax (641) 939-8225
drainage@hardincountyia.gov

Application Approval:

By: ___________________________  Date: _______________________

Board of Supervisor Chairman, Acting as Drainage District Trustee

APPROVED PERMIT #: ________________________

#3351357
Requirements for construction on, over, across or beneath established Drainage District

Upon issuance of a permit for utilities on, over, across or beneath established Hardin County Drainage Districts, the applicant shall be governed by these requirements and shall comply with all conditions contained herein.

SECTION I – Standard Requirements

1. The Applicant shall furnish the Drainage District, or its representative, plats showing the exact location of the proposed construction. If it is found that such locations are in conflict with the present or proposed facilities and that a more desirable location is possible, the Applicant shall review such possible alignment changes. No construction is to commence with the drainage facility without an approved application.

2. Upon approval of the application, and prior to the commencement of any construction, the Applicant is required to pay a prepaid inspection fee made payable to County Treasurer’s Office. The prepaid inspection fee shall be equal to $2,000 per crossing of any of the Drainage District’s facilities (by way of illustration, if an application includes a scope of work that would result in crossing over the Drainage District’s tile in three (3) locations, the prepaid inspection fee would be $6,000). Within thirty (30) days after completion of the installation, the Drainage District or its designee shall remit any unused portions of the prepaid inspection fee to the Applicant, along with a statement for services rendered. Inspection fees and cost in excess of the prepaid inspection fee are the responsibility of the Applicant.

3. Applicant shall comply with Iowa One-Call requirements prior to commencing any work.

4. The Drainage District shall provide Applicant access to maps or other information regarding the location of all known drainage district facilities so that reasonable care may be taken by Applicant to avoid un-necessary damage to said drainage district facilities.

5. The Applicant shall hold the Drainage District harmless from any damage that may result to the Drainage District facility because of the construction or maintenance of the utility, and shall reimburse the Drainage District for any expenditures that the Drainage District may have to make on said Drainage District facilities resulting from Applicant’s construction and installation of utilities, or their subsequent repair or modification.

6. The Applicant shall take all reasonable precaution during the construction of said utility to protect and safeguard the lives and property of the public and adjacent property owners and shall hold the Drainage District harmless from any damages or losses that may be sustained by adjacent property owners on account of such construction operations. Further, Applicant agrees to replace, repair or reimburse all damages to private property occasioned by Applicant’s installation of subsequent modification or repairs.

7. The Drainage District assumes no responsibility for damages to the Applicants property occasioned by any construction or maintenance operation of said Drainage District facilities, subsequent to Applicant’s installation.

8. A copy of a certificate of insurance naming the County/Drainage District as additional insured for their permit work shall be provided to the County Auditor prior to installation. The limit of liability under the insurance policy shall not be less than $1,000,000 per occurrence.

9. The Applicant agrees to give the Drainage District twenty-four (24) hours (Saturday and Sunday excluded) notice of its intention to commence construction on any lands within the jurisdiction of the Drainage District. Said notice shall be made in writing to the County Auditor or to the designated Drainage District representative.

10. The Applicant agrees to place permanent, visible markers or monuments at locations where utility crosses Drainage District facilities. These monuments or markers shall identify the owners name, address and phone number.

11. The Drainage District Trustees may appoint a representative to inspect and approve all construction across Drainage District facilities as part of this permit. All compensation, wages, mileage and other expenses for this representative will be paid by the Applicant. It will be the responsibility of the Applicant to make all contacts with private parties (adjacent owners/operators) to determine the location of private drainage facilities. Said representative will also inspect all crossing of Drainage District facilities and may, if required, observe the crossing of private drainage facilities, and shall have the authority to require the Applicant to excavate and expose the crossing of any Drainage District facility where the representative believes it prudent to visually examine Applicants crossing of the Drainage District facility. Further, said representative has the authority to suspend construction and installation by the Applicant within any Drainage District jurisdiction by verbal order to the contractor at the site and a telephone call to Applicants contact person listed on page 1 within six (6) hours of the verbal order.
12. The construction and maintenance of Applicants installation shall be carried on in such a manner as to not interfere with or interrupt the function of said Drainage District facilities without the express written consent of the Drainage District Representative. In the event it becomes necessary to temporarily stop the flow of water, the following shall be completed by the Applicant:

a. If the crossing involves a tile line, the replacement of tile with approved materials, in the manner approved by the Drainage Districts designated representative, shall be performed as rapidly as possible. If the approved method of repair is impossible and the volume of water flowing in the tile is sufficient to create the possibility of crop loss or property damage, the Contractor will be permitted to temporarily block the tile line to prevent the flow of this tile water into the pipeline, or tile line ditch. In the event this tile line is so temporarily blocked, the Contractor will be expected to provide sufficient pumping equipment to pump the impounded tile water across the construction ditch to the undisturbed tile line. Such temporary blockages of said Drainage District tile lines will be removed a rapidly as possible and any tile repairs caused by this blockage will be immediately repaired at the Applicants expense.

b. If the crossing involves an open ditch that is carrying sufficient flow of water to make it necessary to place a temporary dam across said open ditch, such temporary dams may be constructed only upon approval from the Drainage District designated representative. The maximum elevation of this impounded water shall be determined by the designated Drainage District representative and all excess water must be allowed to flow across the construction ditch through either a closed metal culvert pipe or by pumping. All temporary dam structures are to be removed as soon as the crossing is completed. The construction and removal of these dams shall be in such a manner that the smooth and efficient function of the drainage ditch is not impaired, with all costs and damages borne by Applicant.

13. The Applicant will at any time subsequent to the commencement of construction, and at Applicants sole expense, reconstruct or replace its installation as may be necessary to conform to new grade or alignments resulting from maintenance or construction operations by the Drainage District in connection with any of its drainage facilities. Applicant agrees to do this within forty-five (45) days of receipt of written request from the Drainage District, or such longer time period as the Drainage District may specify, without cost to the Drainage District. Such reconstruction or realignment of Applicants improvements shall be made in accordance with and approved by the Drainage District or its designated representative. If the Applicant is unable to comply within the time period specified above, the Drainage District may cause the work to be done and the Applicant will pay the cost thereof upon receipt of a statement of such costs.

14. CROSSING OF OPEN DITCH FACILITIES. Utility crossings shall be constructed as follows, as directed by the designated representative of the Drainage District:

a. Passage of installation in a horizontal plane five feet (5') below design grade of drainage ditch, as established by the Drainage District representative.

b. The above depth to extend to a point two (2) times the design base width of ditch either side of centerline of drainage ditch (measured along the centerline of utility) unless the existing base width is greater than the design bases width. If the existing base width is greater than the design with, the depth is to extend to a point two (2) times the existing width.

c. The rate of slope for transition from normal utility laying depth of crossings of drainage ditches shall not be steeper than 4:1.

d. If such ditch crossings occur at points of outlets of Drainage District or private tile lines or within twenty-five feet (25') of said outlets, such outlets must be relocated to a point not less than twenty-five feet (25') from such crossings. Such relocations shall be at the expense of the Applicant and as directed by the representative of the Drainage District.
15. CROSSING OF DRAINAGE DISTRICT TILE LINES. Utility crossings shall be constructed as follows, as directed by the designated representative of the Drainage District:
   a. All proposed installations must be placed under the existing Drainage District tile lines. These requirements may be waived only upon the review by and approval of the designated representative of the Drainage District. Such waiver must be in writing.
   b. A minimum of one foot (1') clearance below existing Drainage District facilities must be maintained.
   c. At all crossings of Drainage District tile lines with the proposed utility, one of the following must be used:
      i. Replace Drainage District tile with reinforced concrete pipe of same or larger diameter than existing tile. Concrete pipe to be 2,000 D strength (Iowa Department of Transportation approved) with standard tongue and groove joints. Pipe to have a minimum of three (3) bolt-type connectors at each joint.
      ii. Replace Drainage District tile with cathodic protected corrugated metal pipe. Diameter of corrugated metal pipe to be a minimum of two inches (2") larger than outside diameter of tile line being replaced. (Specifications regarding gage, cathodic protection and other details to be subject to review and approval.)
      iii. Dual wall plastic with specific approval of Drainage District representative.
      iv. Bore new utility installation; maintain existing tile in an undisturbed state.
   d. The length of tile to be replaced by any of the above alternates is as follows:
      i. Eight-inch (8") tile and smaller: Six feet (6') either side of centerline of proposed installation, measured at right angles to the centerline of installation.
      ii. Ten inch (10") tile and larger: Ten feet (10') either side of centerline of proposed installation, measured at right angles to the centerline of installation.
   e. At all crossings of Drainage District tile lines where the Drainage District and private tile lines are damaged by the construction, maintenance or repair of Applicants installation shall be repaired as directed by the Drainage Districts designated representative.

16. This permit is subject to existing regulations and statutes of the State of Iowa and future regulations, which may be promulgated or enacted.

17. This application is subject to revocation by Hardin County, if in its judgment it is necessary for legitimate purposes. In such event, written notice shall be provided to permit holder.

18. Applicant agrees to pay all other legitimate costs, fees and expenses associated with its crossing of the Drainage District facility, including but not limited to, publication costs, engineering costs and legal service costs. Said costs will be paid within thirty (30) days of the mailing of the statements to the Applicant.

19. Applicant agrees to provide a copy of as-built plan of the utility route and location, showing route changes that may have taken place during construction.

20. Applicant agrees to include a copy of these requirements to all bidding specifications; or if the construction and installation contract has been let by the time this permit is approved, Applicant agrees to provide a copy of these requirements to the contractor and to advise them that they are bound by the terms of these requirements.
SECTION II – WIND TURBINE REQUIREMENTS

21. This Section shall apply to commercial wind turbine applicants as defined in Hardin County Ordinance 29, Article XXIII.

22. Section I above shall also apply, but to the extent the requirements of Section II herein are incompatible with those in Section I herein, those in Section II shall apply.

23. Prior to approval and issuance of a permit, applicant first shall obtain conditional approval from the Drainage District. The conditional approval shall be for each proposed site and shall require the applicant and the Drainage District to enter into an agreement containing the following terms: (1) At applicant’s expense, and at District’s direction and conditions, applicant shall televise the District Tile that may be impacted as determined by the District; (2) The applicant shall enter into a damages agreement with the District, per site, that: a. allocates to the applicant a percentage of fault for resulting damages to the Drainage District facilities; b. establishes damages based on replacement cost to the Drainage District; c. establishes a damages deposit; and d. requires the applicant to pay the Drainage District legal fees related to the agreement, including enforcement.

24. No permit shall be approved or issued without first entering a damages agreement as set forth in the previous paragraph. A permit will also include the following requirements:

   A. At District’s discretion, under the District’s direction and conditions, and at applicant expense, applicant shall televise the District tile before and after a turbine’s construction to review tile conditions.

   B. Applicant shall use GPS to map crane walks and ingress and egress of all vehicles and equipment with a gross weight of 8,000 lbs. or greater, and shall provide this data to the District in a format approved by the District.

   C. Applicant shall maintain a two hundred (200) foot setback from the outside of the turbine’s footing to any District facilities, including open ditches, to allow for repairs to Drainage facilities.

   D. At applicant expense, the District shall designate at its discretion an engineer/technician that the applicant shall allow to be present to observe any and all aspects of construction. These costs shall not be passed on to the landowner or District.

   E. Wind turbine underground accessory facilities, feeder lines and cables shall be bored under District facilities at a depth approved by the District.

   F. Applicant shall use the District engineer and local contractors approved by the District for all work pertaining to tile televising/inspection, repair and replacement. The District shall maintain a current price list for local contractors’ services and rates and shall be provided at the applicant’s request.

   G. Any time a wind turbine undergoes changes, re-powering or re-blading, or any service to the turbine that requires a crane walk, the site will need to be re-televised as required in subparagraph “A” above, as well as new GPS mapping as required in subparagraph “B” above.

   H. The District has the authority to enter upon the land and service any District facilities at any time, with or without the consent of, or prior notice to the applicant. The applicant is responsible for any cost increase experienced by the District for service and maintenance of District facilities due to a wind turbine and turbine accessory facilities and lines.

   I. The applicant shall pay any legal costs, including reasonable attorney fees, incurred by the District related to any disputes or enforcement of these permit requirements.

25. The term “Applicant” shall mean the permit applicant, the applicant’s agents, heirs, successors, assigns, and facility owners.
SECTION III – HAZARDOUS LIQUID PIPELINE / PRESSURIZED PIPELINE REQUIREMENTS

26. This Section shall apply to applicants related to the installation of hazardous liquid pipelines / pressurized pipelines (collectively referred to herein as "Pipelines").

27. Section I above shall also apply, but to the extent the requirements of Section III herein are incompatible with those in Section I herein, those in Section III shall apply.

28. Prior to approval and issuance of a permit, applicant first shall obtain conditional approval from the Drainage District. The conditional approval shall be for each proposed site and shall require the applicant and the Drainage District to enter into an agreement containing the following terms: (1) At applicant’s expense, and at District’s direction and conditions, applicant shall televise the District Tile that may be impacted as determined by the District; (2) The applicant shall enter into a damages agreement with the District, per site, that: a. allocates to the applicant a percentage of fault for resulting damages to the Drainage District facilities; b. establishes damages based on replacement cost to the Drainage District; c. establishes a damages deposit; and d. requires the applicant to pay the Drainage District legal fees related to the agreement, including enforcement.

29. No permit shall be approved or issued without first entering a damages agreement as set forth in the previous paragraph. A permit will also include the following requirements:

A. At District’s discretion, under the District’s direction and conditions, and at applicant expense, applicant shall televise the District tile before and after the Pipeline’s construction and land restoration to review tile conditions.

B. Applicant shall use GPS to map ingress and egress of all vehicles and equipment with a gross weight of 8,000 lbs. or greater, and shall provide this data to the District in a format approved by the District.

C. Applicant shall maintain a two hundred (200) foot setback from the outside of any above-ground Pipeline facility to any District facilities, including open ditches, to allow for repairs to Drainage facilities.

D. At applicant expense, the District shall designate at its discretion an engineer/technician that the applicant shall allow to be present to observe any and all aspects of construction. These costs shall not be passed on to the landowner or District.

E. Applicant shall use the District engineer and local contractors approved by the District for all work pertaining to tile televising/inspection, repair and replacement of District facilities. The District shall maintain a current price list for local contractors’ services and rates and shall be provided at the applicant’s request.

F. Any time Pipeline undergoes changes, modifications, repairs, or any service to Pipeline that requires use of vehicles and equipment with a gross weight of 8,000 lbs. or greater, the District facilities near the site will need to be re-televised as required in subparagraph "A" above, as well as new GPS mapping as required in subparagraph "B" above.

G. The District has the authority to enter upon the land and service any District facilities at any time, with or without the consent of, or prior notice to the applicant. The applicant is responsible for any cost increase experienced by the District for service and maintenance of District facilities due to Pipeline.

H. The applicant shall pay any legal costs, including reasonable attorney fees, incurred by the District related to any disputes or enforcement of these permit requirements.

30. The term "applicant" shall mean the permit applicant, the applicant’s agents, heirs, successors, assigns, and facility owners.

31. The requirements above are in addition to the requirements set forth in Iowa Administrative Code 199 Chapter 9, including the creation / filing of a land restoration plan.